### COUNTY OF SAN BERNARDINO SPECIAL DISTRICTS COUNTY SERVICE AREA No. 42 ORO GRANDE

**REPORT ON AUDIT** 

JUNE 30, 2009

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CERTIFIED PUBLIC ACCOUNTANTS

ROBERT B. MEMORY, C.P.A. (1945-2009) OF COUNCIL JAY H. ZERCHER, C.P.A.

Board of Supervisors
County of San Bernardino
County of San Bernardino Special
District County Service Area
No. 42 - Oro Grande

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### INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the major fund and the aggregate remaining fund information of the County of San Bernardino Special District County Service Area No. 42 – Oro Grande (CSA), a component unit of the County of San Bernardino, as of and for the year ended June 30, 2009, which collectively comprise the CSA's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the CSA's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the State Controller's Minimum Audit Requirement for California Special Districts. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the major fund and the aggregate remaining fund information of the County of San Bernardino Special District County Service Area No. 42 — Oro Grande, as of June 30, 2009, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America, as well as accounting systems prescribed by the State Controller's Office and state regulations governing special districts.

The budgetary comparison information on page 22 is not a required part of the basic financial statements, but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

The County of San Bernardino Special District County Service Area No. 42 – Oro Grande has not presented the *Management's Discussion and Analysis* that the Governmental Accounting Standards Board has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the CSA's basic financial statements. The combining nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly presented in all material respects in relation to the component unit financial statements taken as a whole.

Rogers, Anderson, Maloly + Scatt, CCA

November 15, 2009

### County of San Bernardino Special Districts County Service Area No. 42 - Oro Grande Statement of Net Assets June 30, 2009

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash and cash equivalents	\$ 5,768	\$ 477,311	\$ 483,079
Accounts receivable, net	-	26,058	26,058
Interest receivable	-	2,098	2,098
Taxes receivable	2,352	-	2,352
Capital assets, net of depreciation	108,980	215,926	324,906
Total Assets	117,100	721,393	838,493
LIABILITIES			
Accounts payable	-	13,247	13,247
Salaries and benefits payable	825	-	825
Due to other governments	_	5,089	5,089
<b>-</b>			
Total Liabilities	825	18,336	19,161
NET ASSETS			
Invested in capital assets	108,980	215,926	324,906
Unrestricted	7,295	487,131	494,426
Total Net Assets	¢ 116.075	¢ 702.057	Ф 040 222
TOTAL NET ASSETS	\$ 116,275	\$ 703,057	\$ 819,332

### County of San Bernardino Special Districts County Service Area No. 42 - Oro Grande Statement of Activities For the Year Ended June 30, 2009

	Governmental Business-ty Activities Activities		e Total	
EXPENSES				
Professional fees	\$ -	\$ 70,897	\$ 70,897	
Salaries and benefits	13,482	104,667	118,149	
Services and supplies	24,820	51,471	76,291	
Utilities	-	5,987	5,987	
Depreciation	8,092	11,553	19,645	
Total Program Expenses	46,394	244,575	290,969	
PROGRAM REVENUE				
Charges for services	2,468	198,494	200,962	
Net Program Expense	(43,926)	(46,081)	(90,007)	
GENERAL REVENUES Property taxes Other taxes	29,125 942		29,259 942	
State assistance	332		3,701	
Investment earnings	169	-1	15,467	
Penalties	-	4,564	4,564	
Other	-	46,521	46,521	
Total General Revenues	30,568		100,454	
Change in Net Assets	(13,358)	23,805	10,447	
Net Assets - beginning	129,633	679,252	808,885	
Net Assets - ending	\$ 116,275	\$ 703,057	\$ 819,332	

## County of San Bernardino Special Districts County Service Area No. 42 - Oro Grande Balance Sheet Governmental Funds June 30, 2009

	RE	PECIAL EVENUE FUND				
400570		Park (SIV))	GOVE	OTHER ERNMEI FUNDS	NTAL	Total vernmental Funds
ASSETS Cash and cash equivalents Taxes receivable	\$	5,761 2,352	\$		7	\$ 5,768 2,352
Total Assets	\$	8,113	\$		7	\$ 8,120
LIABILITIES AND FUND BALANCES Liabilities:						
Salaries and benefits payable	\$	825	\$	-		\$ 825
Total Liabilities		825		-		 825
Fund Balances: Reserved for: Imprest cash		100				100
Unreserved: Undesignated		7,188		_	7	 7,195
Total Fund Balances		7,288			7	7,295
Total Liabilities and Fund Balances	\$	8,113	\$		7	
Amounts reported for <i>governmental</i> a (Exhibit A) are different because:	activiti	es in the state	ement o	f net as	sets	
Capital assets used in governmer and, therefore, are not reported in			ot financ	cial resc	urces	 108,980
Net Assets of Governmental Activitie	S					\$ 116,275

## County of San Bernardino Special Districts County Service Area No. 42 - Oro Grande Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2009

		PECIAL EVENUE FUND			
		Park (SIV)	GOV	OTHER ERNMENTAL FUNDS	Total vernmental Funds
REVENUES Property taxes Other taxes State assistance Investment earnings Service fees	\$	21,560 942 332 33 2,468	\$	7,565 - - 136	\$ 29,125 942 332 169 2,468
Total Revenues		25,335		7,701	 33,036
EXPENDITURES Salaries and benefits Services and supplies Capital outlay:		12,584 15,016		898 9,804	13,482 24,820
Improvements to land	-		-	397	 397
Total Expenditures		27,600		11,099	 38,699
Excess of Revenues Over (Under) Expenditures		(2,265)		(3,398)	 (5,663)
OTHER FINANCING SOURCES (USES)					
Transfer in Transfer out		1,460 (300)		300 (1,460)	1,760 (1,760)
Total Other Financing Sources (Uses)		1,160		(1,160)	 
Net Change in Fund Balances		(1,105)		(4,558)	(5,663)
Fund Balances - beginning		8,393		4,565	 12,958
Fund Balances - ending	\$	7,288	\$	7	\$ 7,295

# County of San Bernardino Special Districts County Service Area No. 42 - Oro Grande Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2009

Net Change in Fund Balances - Total Governmental Funds

\$ (5,663)

Amounts reported for *governmental activities* in the statement of activities are different because:

Governmental funds report capital outlays as expenditures in the year an asset is purchased. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense (\$8,092) exceeded capital outlay (\$397) in the current period.

(7,695)

Change in Net Assets of Governmental Activities

\$ (13,358)

## County of San Bernardino Special Districts County Service Area No. 42 - Oro Grande Statement of Net Assets Proprietary Fund June 30, 2009

	ENTERPRISE FUND Refuse, Water, Sewer	
ASSETS		
Current Assets:		
Cash and cash equivalents	\$	477,311
Accounts receivable, net		26,058
Interest receivable		2,098
Total Current Assets		505,467
Noncurrent Assets: Capital Assets:		
Land		44,800
Improvements to land		426,102
Structures and improvements		51,800
Construction in progress		25,510
Accumulated deprecation		(332,286)
Total Noncurrent Assets		215,926
Total Assets		721,393
LIABILITIES Current Liabilities:		
Accounts payable		13,247
Due to other governments		5,089
Total Current Liabilities		18,336
NET ASSETS Invested in capital assets Unrestricted		215,926 487,131
Total Net Assets	\$	703,057

## County of San Bernardino Special Districts County Service Area No. 42 - Oro Grande Statement of Revenues, Expenses and Changes in Net Assets Proprietary Fund For the Year Ended June 30, 2009

		TERPRISE FUND
	Ref	use, Water, Sewer
OPERATING REVENUES Sanitation services Connection fees Water sales Other Total Operating Revenues	\$	75,925 2,513 109,077 10,979 198,494
OPERATING EXPENSES Professional fees Salaries and benefits Services and supplies Utilities Depreciation Total Operating Expenses		70,897 104,667 51,471 5,987 11,553 244,575
Operating (Loss)		(46,081)
NONOPERATING REVENUES Property taxes Special assessments Investment earnings Penalties Other Total Nonoperating Revenues		134 3,369 15,298 4,564 46,521 69,886
Change in Net Assets		23,805
Total Net Assets - beginning		679,252
Total Net Assets - ending	\$	703,057

## County of San Bernardino Special Districts County Service Area No. 42 - Oro Grande Statement of Cash Flows Proprietary Funds For the Year Ended June 30, 2009

CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers Payments to suppliers (121,560) Payments to employees Net Cash Provided by Operating Activities (35,922)  CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES Property taxes Penalties Other nonoperating revenues Net Cash Provided by Noncapital Financing Activities  CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Acquisition of capital assets Net Cash (Used for) Capital and Related Financing Activities  CASH FLOWS FROM INVESTING ACTIVITIES Investment earnings Net Cash Provided by Investing Activities  CASH FLOWS FROM INVESTING ACTIVITIES Investment earnings Net Cash Provided by Investing Activities  Net Increase in Cash and Cash Equivalents  Cash and Cash Equivalents - beginning of the year  Reconciliation of operating (loss) to net cash (used for) operating activities: Operating activities: Operating (loss) Adjustments to reconcile operating (loss) to net cash (used for) operating activities: Depreciation expense Change in assets and liabilities: Increase in accounts receivable Increase in accounts receivable Increase in accounts payable Increase in due to other governments  Net Cash (Used for) Operating Activities \$ (35,922)		EN	TERPRISE FUND
Receipts from customers Payments to suppliers Payments to employees Net Cash Provided by Operating Activities  CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES Property taxes Property taxes Penalties Other nonoperating revenues Net Cash Provided by Noncapital Financing Activities  CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES Property taxes Penalties Other nonoperating revenues Net Cash Provided by Noncapital Financing Activities  CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Acquisition of capital assets Net Cash (Used for) Capital and Related Financing Activities  CASH FLOWS FROM INVESTING ACTIVITIES Investment earnings Net Cash Provided by Investing Activities  17,189 Net Cash Provided by Investing Activities 17,189 Net Cash Provided by Investing Activities 17,189 Net Cash Equivalents - beginning of the year  Cash and Cash Equivalents - end of the year  Cash and Cash Equivalents - end of the year  Cash and Cash Equivalents - end of the year  Reconciliation of operating (loss) to net cash (used for) operating activities: Operating activities: Operating activities: Depreciation expense Change in assets and liabilities: Increase in accounts payable Increase in accounts receivable Increase in due to other governments 210,305 246 246		Ref	
Property taxes Special assessments Special assessments Special assessments Special assessments Special assessments Special assessments State Other nonoperating revenues Net Cash Provided by Noncapital Financing Activities State CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Acquisition of capital assets Net Cash (Used for) Capital and Related Financing Activities CASH FLOWS FROM INVESTING ACTIVITIES Investment earnings Net Cash Provided by Investing Activities 17,189 Net Increase in Cash and Cash Equivalents 14,027 Cash and Cash Equivalents - beginning of the year 463,284 Cash and Cash Equivalents - end of the year 463,284 Cash and Cash Equivalents - end of the year  Reconciliation of operating (loss) to net cash (used for) operating activities: Operating activities: Operating activities: Depreciation expense Change in assets and liabilities: Increase in accounts receivable Increase in accounts payable Increase in accounts payable Increase in due to other governments 13,336 4,6521 17,684 17,189 17,1	Receipts from customers Payments to suppliers Payments to employees	\$	190,305 (121,560) (104,667)
ACTIVITIES Acquisition of capital assets Net Cash (Used for) Capital and Related Financing Activities  CASH FLOWS FROM INVESTING ACTIVITIES Investment earnings Net Cash Provided by Investing Activities  17,189 Net Increase in Cash and Cash Equivalents  14,027  Cash and Cash Equivalents - beginning of the year  Cash and Cash Equivalents - end of the year  Cash and Cash Equivalents - end of the year  Reconciliation of operating (loss) to net cash (used for) operating activities: Operating (loss) Adjustments to reconcile operating (loss) to net cash (used for) operating activities: Depreciation expense  Change in assets and liabilities: Increase in accounts receivable Increase in accounts payable Increase in due to other governments  (21,828) (21,828) (21,828) (21,828) (21,828) (21,828)	Property taxes Special assessments Penalties Other nonoperating revenues		3,369 4,564 46,521
Investment earnings Net Cash Provided by Investing Activities  Net Increase in Cash and Cash Equivalents  14,027  Cash and Cash Equivalents - beginning of the year  Cash and Cash Equivalents - end of the year  Reconciliation of operating (loss) to net cash (used for) operating activities:  Operating (loss)  Adjustments to reconcile operating (loss) to net cash (used for) operating activities:  Depreciation expense  Change in assets and liabilities: Increase in accounts receivable Increase in accounts payable Increase in due to other governments  17,189  14,027  463,284  \$ 477,311  \$ (46,081)  \$ (46,081)  \$ (46,081)  \$ (8,189)  Increase in accounts payable Increase in due to other governments	ACTIVITIES Acquisition of capital assets		
Cash and Cash Equivalents - beginning of the year \$463,284  Cash and Cash Equivalents - end of the year \$477,311  Reconciliation of operating (loss) to net cash (used for) operating activities: Operating (loss) \$(46,081)  Adjustments to reconcile operating (loss) to net cash (used for) operating activities: Depreciation expense \$11,553  Change in assets and liabilities: Increase in accounts receivable \$(8,189) Increase in accounts payable \$6,549 Increase in due to other governments \$246	Investment earnings		
Cash and Cash Equivalents - end of the year \$ 477,311  Reconciliation of operating (loss) to net cash (used for) operating activities: Operating (loss) \$ (46,081)  Adjustments to reconcile operating (loss) to net cash (used for) operating activities: Depreciation expense 11,553  Change in assets and liabilities: Increase in accounts receivable (8,189) Increase in accounts payable 6,549 Increase in due to other governments 246	Net Increase in Cash and Cash Equivalents		14,027
Reconciliation of operating (loss) to net cash (used for) operating activities: Operating (loss) \$ (46,081) Adjustments to reconcile operating (loss) to net cash (used for) operating activities: Depreciation expense 11,553 Change in assets and liabilities: Increase in accounts receivable (8,189) Increase in accounts payable 6,549 Increase in due to other governments 246	Cash and Cash Equivalents - beginning of the year		463,284
operating activities: Operating (loss) \$ (46,081) Adjustments to reconcile operating (loss) to net cash (used for) operating activities: Depreciation expense 11,553 Change in assets and liabilities: Increase in accounts receivable (8,189) Increase in accounts payable 6,549 Increase in due to other governments 246	Cash and Cash Equivalents - end of the year	\$	477,311
Net Cash (Used for) Operating Activities \$ (35,922)	operating activities: Operating (loss) Adjustments to reconcile operating (loss) to net cash (used for) operating activities: Depreciation expense Change in assets and liabilities: Increase in accounts receivable Increase in accounts payable	\$	11,553 (8,189) 6,549
	Net Cash (Used for) Operating Activities	\$	(35,922)

The accompanying notes are an integral part of these financial statements.

NOTE 1:

SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Reporting entity

The County Service Area (CSA) No. 42 - Oro Grande District is a special district located within the County of San Bernardino. The CSA has governmental powers as established by the San Bernardino County Government Charter. The County of San Bernardino (County) was established in 1852 as a legal subdivision of the State of California.

The CSA was established by an act of the Board of Supervisors of the County (Board) on December 27, 1965 to provide sewer, water, park, refuse collection and street lighting services to the community of Oro Grande. The CSA serves 154 households for sewer, 135 households for water, 123 households for park, and services 39 streetlights.

The CSA is a component unit of the County of San Bernardino and is governed by the action of the county Board of Supervisors.

The accompanying financial statements reflect only the accounts of the County Service Area No. 42 – Oro Grande of the County of San Bernardino and are not intended to present the financial position of the County taken as a whole.

Because the CSA meets the reporting entity criteria established by the Governmental Accounting Standards Board (GASB), the CSA's financial statements have also been included in the Comprehensive Annual Financial Report of the County as a "component unit" for the fiscal year ended June 30, 2009.

### **Government-wide and fund financial statements**

The government-wide financial statements (e.g., the Statement of Net Assets and the Statement of Activities) report information on all of the nonfiduciary activities of the reporting entity. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. *Governmental activities* normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting* as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. However, for revenue derived from voluntary non-exchange transactions, such as taxes and federal and state grants, the County expanded its definition of "available" to 9 months. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are considered to be susceptible to accrual and have been recognized as revenues in the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The District reports the following major governmental fund:

The *special revenue fund* labeled "Park" is the government's primary operating fund for park services provided to the community of Oro Grande. It accounts for all financial resources of the general government related to park services, except those required to be accounted for in another fund.

The government reports the following major proprietary fund:

The *enterprise fund* labeled "Refuse, Water, Sewer" accounts for the refuse, water and sewer activities of the District.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the District's enterprise fund is charges to customers for sanitation services. Operating expenses for enterprise funds include the cost of salaries and benefits, services and supplies, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, and then unrestricted resources as they are needed.

### **Deposits and investments**

Cash and cash equivalents are considered to be cash on hand, demands deposits and short-term investments with original maturities of three months or less from the date of acquisition.

### Receivables and payables

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either "due to/from other funds" (e.g., the current portion of interfund loans) or "advances to/from other funds" (e.g., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

No allowance for uncollectibles was recorded at June 30, 2009, based on management's expectation that all accounts receivable will be collected through the property tax roll.

### **Property taxes**

Secured property taxes are levied in two equal installments, November 1 and February 1. They become delinquent with penalties on December 10 and April 10, respectively. The lien date is January 1 of each year. Unsecured property taxes are due on March 1st and become delinquent with penalties on August 31st.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Inventories and prepaid items

Inventories, if any, are valued at cost using the first-in/first-out method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

### **Fund equity**

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

### Capital assets

Capital assets, which include property, plant and equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land and structures and equipment) and have an estimated useful life in excess of one (1) year. Structures with an initial cost of \$100,000 are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The cost of normal maintenance and repairs that does not add to the value of the asset or materially extend asset life is not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Property, plant and equipment of the government are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Structures & improvements	5 - 45
Equipment and vehicles	6 - 15
Utility plant in service	45

### Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

### Stewardship, compliance and accountability

### A. Budgetary information

In accordance with provisions of Section 29000 - 29143 of the Government code of the State of California, commonly known as the County Budget Act, the CSA prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub-object level for capital assets within each fund.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the Special District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

### B. Encumbrances

Encumbrance accounting is employed in governmental funds. Encumbrances (e.g., purchase orders, contracts) outstanding at year end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

### NOTE 2: CASH AND DEPOSITS

Cash and cash equivalents includes the cash balance of monies deposited with the County Treasurer which are pooled and invested for the purpose of increasing earnings through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and cash equivalents are shown at the fair value as of June 30, 2009.

See the County of San Bernardino's Comprehensive Annual Financial Report (CAFR) for details of their investment policy and disclosures related to investment credit risk, concentration of credit risk, interest rate risk and custodial credit risk, as required by GASB Statement No. 40.

### NOTE 3: ACCOUNTS RECEIVABLE

At June 30, 2009, the accounts receivable were composed of the following:

	Sewer	
Accounts receivable	\$	26,058
Less: allowance for uncollectibles		-
Net Total Accounts Receivable	\$	26,058

### NOTE 4: CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2009 was as follows:

Governmental activities:           Capital assets, not being depreciated:           Land         \$ 9,930         \$ -         \$ 9,930           Construction in progress         24,713         397         -         25,110           Total capital assets, not being depreciated         34,643         397         -         35,040           Capital assets, being depreciated:         Improvements to land         227,485         -         -         227,485           Structures and improvements         16,145         -         -         16,145           Equipment         6,493         -         -         6,493           Total capital assets, being depreciated         250,123         -         -         250,123           Less accumulated depreciation for:         Improvements to land         (163,691)         (6,852)         -         (170,543)           Structures and improvements         (1,009)         (807)         -         (1,816)           Equipment         (3,391)         (433)         -         (3,824)		Beginning Balance	Additions	Deletions	Ending Balance
Land         \$ 9,930         \$ -         \$ -         \$ 9,930           Construction in progress         24,713         397         -         25,110           Total capital assets, not being depreciated         34,643         397         -         35,040           Capital assets, being depreciated:         Improvements to land         227,485         -         -         227,485           Structures and improvements         16,145         -         -         16,145           Equipment         6,493         -         -         6,493           Total capital assets, being depreciated         250,123         -         -         250,123           Less accumulated depreciation for:         Improvements to land         (163,691)         (6,852)         -         (170,543)           Structures and improvements         (1,009)         (807)         -         (1,816)					
Construction in progress         24,713         397         -         25,110           Total capital assets, not being depreciated         34,643         397         -         35,040           Capital assets, being depreciated:         Improvements to land         227,485         -         -         227,485           Structures and improvements         16,145         -         -         16,145           Equipment         6,493         -         -         6,493           Total capital assets, being depreciated         250,123         -         -         250,123           Less accumulated depreciation for:         1mprovements to land         (163,691)         (6,852)         -         (170,543)           Structures and improvements         (1,009)         (807)         -         (1,816)	_ ·	Ф 0.020	¢.	¢.	Ф 0.000
Total capital assets, not being depreciated 34,643 397 - 35,040  Capital assets, being depreciated:  Improvements to land 227,485 227,485  Structures and improvements 16,145 16,145  Equipment 6,493 6,493  Total capital assets, being depreciated 250,123 250,123  Less accumulated depreciation for:  Improvements to land (163,691) (6,852) - (170,543)  Structures and improvements (1,009) (807) - (1,816)		•		ъ -	
depreciated         34,643         397         -         35,040           Capital assets, being depreciated:           Improvements to land         227,485         -         -         227,485           Structures and improvements         16,145         -         -         16,145           Equipment         6,493         -         -         6,493           Total capital assets, being depreciated         250,123         -         -         250,123           Less accumulated depreciation for:         Improvements to land         (163,691)         (6,852)         -         (170,543)           Structures and improvements         (1,009)         (807)         -         (1,816)		24,713			25,110
Capital assets, being depreciated:  Improvements to land 227,485 227,485  Structures and improvements 16,145 16,145  Equipment 6,493 6,493  Total capital assets, being depreciated 250,123 250,123  Less accumulated depreciation for:  Improvements to land (163,691) (6,852) - (170,543)  Structures and improvements (1,009) (807) - (1,816)		34 643	307		35.040
Improvements to land         227,485         -         -         227,485           Structures and improvements         16,145         -         -         16,145           Equipment         6,493         -         -         6,493           Total capital assets, being depreciated         250,123         -         -         250,123           Less accumulated depreciation for: Improvements to land         (163,691)         (6,852)         -         (170,543)           Structures and improvements         (1,009)         (807)         -         (1,816)	depresiated	<u> </u>			
Structures and improvements         16,145         -         -         16,145           Equipment         6,493         -         -         6,493           Total capital assets, being depreciated         250,123         -         -         250,123           Less accumulated depreciation for: Improvements to land Structures and improvements         (163,691)         (6,852)         -         (170,543)           Structures and improvements         (1,009)         (807)         -         (1,816)	Capital assets, being depreciated:				
Equipment       6,493       -       -       6,493         Total capital assets, being depreciated       250,123       -       -       250,123         Less accumulated depreciation for: Improvements to land Structures and improvements       (163,691)       (6,852)       -       (170,543)         Structures and improvements       (1,009)       (807)       -       (1,816)	Improvements to land	227,485	-	-	227,485
Total capital assets, being depreciated 250,123 250,123  Less accumulated depreciation for: Improvements to land (163,691) (6,852) - (170,543) Structures and improvements (1,009) (807) - (1,816)	Structures and improvements	16,145	-	-	16,145
depreciated         250,123         -         -         250,123           Less accumulated depreciation for:         Improvements to land         (163,691)         (6,852)         -         (170,543)           Structures and improvements         (1,009)         (807)         -         (1,816)	Equipment	6,493			6,493
Less accumulated depreciation for:  Improvements to land (163,691) (6,852) - (170,543)  Structures and improvements (1,009) (807) - (1,816)					
Improvements to land (163,691) (6,852) - (170,543) Structures and improvements (1,009) (807) - (1,816)	depreciated	250,123	_		250,123
Improvements to land (163,691) (6,852) - (170,543) Structures and improvements (1,009) (807) - (1,816)					
Structures and improvements (1,009) (807) - (1,816)	•				
	•			-	
Equipment (3.391) (433) - (3.824)	· ·	, , ,		-	
			(433)	-	(3,824)
Total accumulated depreciation(168,091)(8,092) (176,183)	Total accumulated depreciation	(168,091)	(8,092)		(176,183)
Total capital acceta heing	Total agnital agests, being				
Total capital assets, being depreciated, net 82,032 (8,092) - 73,940		92.022	(9,002)		72.040
depreciated, net82,032(8,092)73,940	depreciated, fiet	02,032	(0,092)		73,940
Governmental activities capital	Governmental activities capital				
assets, net \$ 116,675 \$ (7,695) \$ - \$ 108,980		\$ 116,675	\$ (7,695)	\$ -	\$ 108,980

NOTE 4: CAPITAL ASSETS (continued)

	Beginning Balance	Additions	Deletions	Ending Balance
Business-type activities:				
Capital assets, not being depreciated:  Land	\$ 44,800	\$ -	\$ -	\$ 44,800
Construction in progress	3,682	21,828		25,510
Total capital assets, not being depreciated	48,482	21,828		70,310
Capital assets, being depreciated:				
Capital assets, being depreciated: Improvements to land	426,102	-	-	426,102
Structures and improvements	51,800		-	51,800
Total capital assets, being depreciated	477,902			477,902
Less accumulated depreciation for:				
Improvements to land	(315,337)	(8,963)	-	(324,300)
Structures and improvements	(5,396)	(2,590)		(7,986)
Total accumulated depreciation	(320,733)	(11,553)		(332,286)
Total capital assets, being				
depreciated, net	157,169	(11,553)		145,616
Business-type activities capital				
assets, net	\$ 205,651	\$ 10,275	\$ -	\$ 215,926

### NOTE 5: LONG-TERM LEASE AGREEMENT

On March 13, 2007 the Board of Supervisors approved an agreement with Oro Grande School District to lease Rainbow Park, an unused 2.92 acre parcel located on property contiguous to Oro Grande School, to the school for a period of 43 years at total cost of \$43. The purpose of the lease is to construct additional charter school facilities on the site at the cost of the school district. Oro Grande School District must relocate the existing park equipment to the Community Center Park at the expense of the school district. The lease will be for the period February 1, 2007 to January 31, 2050.

NOTE 6:

RETIREMENT PLAN

### **Plan Description**

The San Bernardino County Employees' Retirement Association (SBCERA) is a cost-sharing multipleemployer defined benefit pension plan (the Plan) operating under the California County Employees' Retirement Act of 1937 (1937 Act). It provides retirement, death, and disability benefits to members. Although legally established as a single employer plan, the City of Big Bear Lake, California State Association of Counties, South Coast Air Quality Management District (AQMD), San Bernardino Associated Governments (SANBAG), Local Agency Formation Commission (LAFCO), San Bernardino County Law Library, Barstow Fire Protection District, Hesperia Parks and Recreation, San Bernardino County Employees' Retirement Association (SBCERA), City of Chino Hills, Crest Forest Fire District, Mojave Desert Air Quality Management District (MDAQMD), California Electronic Recording Transaction Authority (CERTNA), Inland Valley Development Agency (IVDA), San Bernardino International Airport Authority (SBIAA), and the Superior Courts were later included, along with the County of San Bernardino (the County), and are collectively referred to as the "Participating Members." The plan is governed by the San Bernardino Board of Retirement under the 1937 Act. Employees become eligible for membership on their first day of regular employment and become fully vested after 5 years. SBCERA issues a stand-alone financial report, which may be obtained by contacting the Board of Retirement, 348 W Hospitality Lane - 3rd floor, San Bernardino, California 92415-0014.

### **Fiduciary Responsibility**

SBCERA is controlled by its own board, the Retirement Board, which acts as a fiduciary agent for the accounting and control of member and employee contributions and investment income. SBCERA publishes its own Comprehensive Annual Financial Report and receives a separate independent audit. SBCERA is also a legally separate entity from the County and not a component unit. For these reasons, the County's Comprehensive Annual Financial Report excludes SBCERA pension trust fund as of June 30, 2009.

### **Funding Policy**

Participating members are required by statute (Sections 31621, 31621.6 and 31639.25 of the California Government Code) to contribute a percentage of covered salary based on certain actuarial assumptions and their age at entry to the Plan. Employee contribution rates vary according to age and classification (general or safety). General members are required to contribute 7.68% - 12.96% and safety members 9.85% - 15.29% of their annual covered salaries, of which the County pays approximately 7%. County of San Bernardino employer contribution rates are as follows: County General 11.25%, County Safety 24.46%. All employers combined are required to contribute 13.95% of the current year covered payroll. For 2009, the County's annual pension cost of \$200,300,000 was equal to the County's required and actual contributions. Employee contribution rates are established and may be amended pursuant to Articles 6 and 6.8 of the 1937 Act. Employer rates are determined pursuant to Section 31453 of the 1937 Act.

### NOTE 6: RETIREMENT PLAN (continued)

The County's annual pension cost and prepaid asset, computed in accordance with GASB 27, Accounting for Pensions by State and Local Governmental Employers, for the year ended June 30, 2009, were as follows (in thousands):

Annual Required Contribution (County fiscal year basis) Interest on Pension Assets	\$ 200,300 (7,834)
Adjustment to the Annual Required Contribution	 51,805
Annual Pension Cost	244,271
Annual Contributions Made	200,300
Increase/(Decrease) in Pension Assets	(43,971)
Pension Assets, Beginning of Year	813,716
Pension Assets, End of Year	\$ 769,745

The following table shows the County's required contributions and percentage contributed for the current year and two preceding years:

		Annual Contr (in tho			
Year Ended June 30,		SBCERA	Percentage Contributed		
2007	\$	239,857	\$	194,130	100%
2008 2009	\$ \$	241,721 246,232	\$ \$	203,712 200,300	100% 100%

The County, along with the AQMD, issued Pension Refunding Bonds (the Bonds) in November 1995 with an aggregate amount of \$420,527,000. These Bonds were issued to allow the County and the AQMD to refinance each of their unfunded accrued actuarial liabilities with respect to retirement benefits for their respective employees. The Bonds are the obligations of the employers participating in the Plan, and the assets of the Plan do not secure the Bonds. The County's portion of the bond issuance was \$386,266,000. The outstanding liability at June 30, 2009 is \$430,784,000.

On June 24, 2004, the County issued its County of San Bernardino Pension Obligation Bonds, Series 2004 A (Fixed Rate Bonds), its County of San Bernardino Pension Obligation Bonds, Series 2004 B (Auction Rate Bonds), and its County of San Bernardino Pension Obligation Bonds, Series 2004 C (Index Bonds) in respective aggregate principal amounts of \$189,070,000, \$149,825,000 and \$125,000,000. The Bonds were issued to finance the County's share of the unfunded accrued actuarial liability of the SBCERA. In April 2008, the County refunded all of the 2004 Series B. The outstanding liability at June 30, 2009 is \$301,595,000.

In April 2008, the County of San Bernardino issued its \$160,900,000 in Pension Obligation Refunding Bonds (POB), Series 2008 (the Series 2008 Bonds). The outstanding liability at June 30, 2009 is \$158,889,000.

### NOTE 7: RISK MANAGEMENT

The County has self-insurance programs for public liability, property damage, unemployment insurance, employee dental insurance, hospital and medical malpractice liability, and workers' compensation claims. Public liability claims are self-insured for up to \$2 million per occurrence. Excess insurance coverage over the Self-Insured Retention (SIR) up to \$50 million is provided through a Risk Pool Agreement with California State Association of Counties (CSAC) Excess Insurance Authority (EIA) Liability Program II. Workers' compensation claims are self-insured up to \$5 million per occurrence, and covered by Arch Ins. Co. for up to \$3 million for employer's liability, and up to statutory limits for workers' compensation per occurrence. Property damage claims are insured on an occurrence basis over a \$25 thousand deductible, and insured with several insurers like Lexington Ins. Co., Affiliated FM, and Lloyd's of London, among others.

The County supplements its self-insurance for medical malpractice claims with Zurich Ins. Co., which provides annual coverage on a per claim basis with an SIR of \$2 million for each claim. Maximum coverage under the policy is \$25 million in limits per claim provided by Illinois Union Ins. Co.

All public officials and County employees are insured under a blanket Comprehensive Disappearance, Destruction, and Dishonesty policy covering County monies and securities, with National Union Fire Ins. Co. of Pittsburgh with a \$100 thousand deductible, and excess limits up to \$10 million per occurrence.

The activities related to such programs are accounted for in Risk Management except for unemployment insurance, and employee dental insurance, which are accounted for in the General Fund. The IBNR (Incurred But Not Reported) and IBNS (Incurred But Not Settled) liabilities stated on Risk Management's balance sheet are based upon the results of actuarial studies, and include amounts for allocated and unallocated loss adjustment expenses. The liabilities for these claims are reported using a discounted rate of 2.75%. It is the Risk Management's practice to obtain actuarial studies on an annual basis.

The total claims liability of \$149.9 million reported at June 30, 2009 is based on the requirements of GASB Statement No. 10, *Accounting and Financial Reporting for Risk Financing and Related Insurance Issues*, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements, and the amount of the loss can be reasonably estimated.

Changes in the claims liability amount in fiscal years 2008 and 2009 were:

			Cur	rent Year				
	Be	ginning of	Cla	ims and				
	Fis	scal Year	C	hanges		Claims	End	d of Fiscal
	I	_iability	in Estimates		<b>Payments</b>		Year Liability	
Fiscal Year	(in thousands)		(in thousands)		(in t	housands)	(in t	housands)
2007-08	\$	129,683	\$	51,702	\$	(32,064)	\$	149,321
2008-09	\$	149,321	\$	32,909	\$	(32,289)	\$	149,941

### NOTE 8: FEDERAL AND STATE GRANTS

From time to time the CSA may receive funds from various Federal and State agencies. The grant programs are subject to audit by agents of the granting authority, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantors cannot be determined at this time, although the CSA expects such amounts, if any, to be immaterial.

### NOTE 9: TRANSFERS IN/OUT

Interfund transfers are transactions used to close out a fund, reimburse an operating fund, and transfer cash between operating funds and capital projects funds. At June 30, 2009, the CSA made the following interfund transfers in and out:

	Transfers in:					
	Park		Community			
	(SIV)		Center (CSS)		Total	
<u>Transfers out:</u>						
Park (SIV)	\$	-	\$	300	\$	300
Streetlights (SIY)		1,443		-		1,443
Community Center						
Floor improvement (CQE)		17		-		17
	\$	1,460	\$	300	\$	1,760

### NOTE 10: PROPOSITION 111 APPROPRIATION LIMITS

Proposition 111, which added Article XIIIB to the State Constitution, established limits on budget appropriations in order to restrict government spending. We have reviewed the proceeds of taxes received by the District during the 2008-2009 fiscal year, and have found the revenue to be within the guidelines established by Proposition 111.

### NOTE 11: CONTINGENCIES

As of June 30, 2009, in the opinion of the CSA Administration, there are no outstanding matters, which would have a significant effect on the financial position of the CSA.

## County of San Bernardino Special Districts County Service Area No. 42 - Oro Grande Budgetary Comparison Schedule Special Revenue Fund - Park For the Year Ended June 30, 2009

	Special Revenue Fund							
	Park (SIV)							
				Variance with				
				Final Budget				
	Original	Final		Positive				
	Budget	Budget	Actual	(Negative)				
REVENUES								
Property taxes	\$ 16,469	\$ 16,469	\$ 21,560	\$ 5,091				
Other taxes	2,050	2,050	942	(1,108)				
State assistance	100,384	100,384	332	(100,052)				
Investment earnings	-	-	33	33				
Service fees	5,000	5,000	2,468	(2,532)				
				(-,)				
Total Revenues	123,903	123,903	25,335	(98,568)				
EXPENDITURES								
Salaries and benefits	9,594	9,594	12,584	(2,990)				
Services and supplies	19,526	19,526	15,016	4,510				
Reserves and contingencies	2,339	2,339	-	2,339				
			-					
Total Expenditures	31,459	31,459	27,600	3,859				
		,						
Excess Revenues Over (Under)								
Expenditures	92,444	92,444	(2,265)	(94,709)				
OTHER FINANCING SOURCES								
(USES)								
Transfers in			1 460	1 100				
Transfers in	(100,000)	(400,000)	1,460	1,460				
Transfers out	(100,000)	(100,000)	(300)	99,700				
Total Other Financina								
Total Other Financing	(100,000)	(100 000)	1 100	101 100				
Sources (Uses)	(100,000)	(100,000)	1,160	101,160				
Net Change in Fund Balance	\$ (7,556)	\$ (7,556)	(1,105)	\$ 6,451				
5 IB								
Fund Balance - beginning			8,393					
Fund Balance - ending			\$ 7,288					

## County of San Bernardino Special Districts County Service Area No. 42 - Oro Grande Combining Balance Sheet Nonmajor Governmental Funds June 30, 2009

	SPECIAL REVENUE FUND	CAPITAL PRO	JECTS FUNDS	Total
	Street Lights (SIY)	Community Center Floor Improvement (CQE)	Nonmajor Governmental Funds (see Exhibit "C")	
ASSETS Cash and cash equivalents	\$ -	\$ -	\$ 7	\$ 7
Total Assets	<u>\$</u> -	\$ -	\$ 7	\$ 7
LIABILITIES AND FUND BALANCES Liabilities	\$	\$	\$	\$ -
Fund Balances: Unreserved: Undesignated		<u>-</u>	7_	7
Total Fund Balances			7	7
Total Liabilities and Fund Balances	\$ -	<u> </u>	\$ 7	<u>\$</u> 7

# County of San Bernardino Special Districts County Service Area No. 42 - Oro Grande Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2009

	SPECIAL REVENUE FUND Street	CAPITAL PROJ Community Center Floor	Community	Total Nonmajor Governmental
	Lights (SIY)	Improvement (CQE)	Center (CSS)	Funds (see Exhibit "D")
REVENUES Property taxes Investment earnings	\$ 7,565 115	\$ -	\$ -	\$ 7,565 136
Total Revenues	7,680		21	7,701
EXPENDITURES Salaries and benefits Services and supplies Capital outlay:	898 9,804	-	- -	898 9,804
Improvements to land		-	397_	397
Total Expenditures	10,702		397_	11,099
Excess Revenues Over (Under) Expenditures	(3,022)		(376)	(3,398)
OTHER FINANCING SOURCES (USES) Transfer in Transfer out	- (1,443)	- (17)	300	300 (1,460)
Total Other Financing Sources (Uses)	(1,443)	(17)	300_	(1,160)
Net Change in Fund Balances	(4,465)	(17)	(76)	(4,558)
Fund Balances - beginning	4,465	17	83	4,565
Fund Balances - ending	\$	<u> </u>	\$ 7	\$ 7